



## Maryland Attorney General's

# **COVID-19 Access to Justice Task Force**

#### **MINUTES**

### Life & Health Planning Committee August 4, 2020 Meeting

Item	Subject	Time Allotted	Notes
1.	Call to Order, Introductions and Approval of Agenda	5 minutes - JB	Committee Co-Chair Juliana Bell welcomed everyone to the Access to Justice task Force's Life and Health Planning Committee meeting. She explained that the Committee is devoted to addressing the life and health planning needs of individuals who are most at risk from covid-19 such as essential workers, First Responders, members of the African-American community, and other communities with high rates of covid and mortality rates. The documents the Committee are examining are Wills, Powers of Attorney, Advance Directives, and issues having to do with probate Administration. In today's meeting, individuals from the Register of Wills and probate judges will make guest appearances on our committee to help us understand the issues in small estate Administration.  Juliana asked if there were any proposed changes to the agenda.  *No changes were suggested.  Attendees present at the beginning of the meeting included:  • Committee Co-Chair Juliana Bell, Assistant Attorney
			<ul> <li>General</li> <li>Committee Co-Chair Danielle Cruttenden, Private Attorney, Outgoing chair, MSBA Estates &amp; Trusts Section</li> </ul>

	<ul> <li>Josie Yuzuik, Assistant Attorney General</li> </ul>
	<ul> <li>Paul Ballard, Assistant Attorney General</li> </ul>
	<ul> <li>Angus Derbyshire, Maryland Legal Aid pro bono</li> </ul>
	coordinator
	• Brenda Gruss, Assistant Attorney General, Criminal Appeals
	Division
	<ul> <li>Bruce Villard, outgoing Chair, Wills for Heroes</li> </ul>
	<ul> <li>C.P. Hoffman, Legal Director, FreeState Justice</li> </ul>
	<ul> <li>Marlene Clark, SEEDCO, work and family supports</li> </ul>
	<ul> <li>Morris Klein, outgoing chair, MSBA Elder Law &amp; Disability</li> </ul>
	Rights Section
	• Rena Shah, Director, MSBA Access to Justice Commission,
	A2J Task Force Vice Chair
	<ul> <li>Victoria Heyliger, Co-Chair, Howard County Estates &amp;</li> </ul>
	Trusts Section, private practice attorney
	Ron Landsman, Elder law attorney
	<ul> <li>Shelby McCloskey, law clerk, University of Maryland Law</li> </ul>
	• Sharon Goldsmith, Director of Pro Bono Resource Center of
	Maryland
	Margaret Henn, Director, program management, Maryland
	Volunteer Lawyers Service
	<ul> <li>Del. Terry Hill, Gov't Ops. Subcommittee, practicing</li> </ul>
	physician
	<ul> <li>Viola Woolums, Director, Senior Legal Services, Baltimore</li> </ul>
	City
	<ul> <li>Jessica Quincosa, Executive director of community legal</li> </ul>
	services
	<ul> <li>Judge Anne Dodd, Chief judge for Howard County</li> </ul>
	Orphan's Court
	<ul> <li>Judge Athena Malloy Groves, Orphan's Court judge for</li> </ul>
	Prince George's County
	Byron MacFarlane, Register of Wills for Howard County
	Jane Krienke, Legislative Analyst, Maryland Hospital
	Association
	<ul> <li>Matthew Limsky, Elder Law &amp; Disability Rights Section,</li> </ul>
	Maryland State Bar Association.
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			<ul> <li>Perneita Farrar, MSBA Student Ambassador, University of Baltimore, School of Law</li> <li>Roberto Veloso, Private Practice</li> <li>Tim Chance, Tangled Title Staff Attorney, Maryland Volunteer Lawyers Service (MVLS)</li> </ul>
2.	Call for Discussion of Meeting Minutes from 7.14.20 Meeting	5 minutes - JB	Juliana asked if anyone had any changes to last meeting's minutes. *No changes were suggested.
3.	Update from Resource Development Committee; Discussion of Draft Resource Directory and Handbook	10 minutes - PB, DC	Juliana asked Danielle and Paul to provide an update from the Resource Development subcommittee and go over the Resource Directory and Handbook.  Danielle discussed how a Resource Directory was put together by the Pro Bono Resource Center in conjunction with the Resource Development subcommittee. She thanked Sharon Goldsmith for all of her work on the directory. The Directory, which provides a list of organizations that provide low and no cost legal services, is in its final stage, minus a few spelling corrections. The Committee intends to have the Directory posted digitally and eventually in print format.  Danielle invited the Committee members to provide feedback on the Resource Directory. She asked people to email her or Paul Ballard with feedback before it moves forward to the Policy Equity Committee.
			Danielle also discussed the Handbook that was circulated to the Committee members, which provides explanations on different life planning documents. She invited the Committee members to provide feedback on the Handbook thus far.
4.	Discussion of Small Estate Administration	20 minutes - DC	Juliana asked Danielle to explain how the small estate Administration process works in Maryland and asked her to explain the challenges that currently exist and of which have been exacerbated by Covid that the Committee may be able to assist with.  Danielle explained that the small estate Administration process in Maryland allows the estate to be open as a small estate if the estate value is \$100,000 or less when there is a surviving spouse.

Alternatively, if there is no surviving spouse the value of the small estate must be less than \$50,000. The intent of this process is to allow a shorter and simpler Administration process. For the purpose of determining the value of an estate, any lien of record is allowed to be used to offset the value of the estate. For example, a house that is worth \$250,000 but which has a mortgage of \$200,000, would be valued at \$50,000 for purposes of small estate administration. Currently, there are several fees required for the small estate administration, including bonds and publication of notice. Estates generally stay open for six months to all creditors time to file a claim.

Danielle invited the probate judges and registers of wills to provide their perspectives on making the process simpler and more affordable.

- Reiterated the barriers to access or costs that are associated with small states.
- The majority of estates that are opened in Maryland are small states and mainly under \$10,000.
- Challenges from the public:
  - Getting into Banks
  - o Getting into people's homes.
  - Not having funerals right away but still responsible for the cost later on.
  - Getting death certificates
    - ➤ Maryland law requires that we have some proof of death to open in the state. The death certificate issued by the state of Maryland is the gold standard, but the Registers are accepting other proofs of death including obituaries and other death notices.
  - There is a small estate fee that is paid to the Register of Wills- Most small estates do not require any kind of bond, but some do. They also require publication in newspapers, which costs vary depending on the jurisdiction.
  - O Three issues:

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Bonds: the purpose of bonds are to
make sure that the probate fees are paid to the
Register of Wills and that the creditors are
paid and that never seems to be a problem.
<ul> <li>Proposed solution: Change the law to</li> </ul>
have the bonds waive bond, when
there is language in the Will that
provides for waiver, or if there is no
Will, when all of the heirs consent.
➤ Publication: the target audience of
these notices are unknown heirs and unknown
creditors. Since this audience is hardly ever
reached, these notices are not beneficial.
Proposed solution: Move notices to
online rather than in newspaper.
Registers of Wills fees: these fees are
fairly low and only account for 1% of the
Registers of Wills revenue. It is a lot of added
work for Register's office and the public for
very little revenue.
Proposed solution: Abolish small
estate fee for the estates up to
\$50,000.
<ul> <li>Several members agree that the bond requirement should be</li> </ul>
eliminated.
<ul> <li>Small estates don't necessarily mean the decedent was poor</li> </ul>
or low income since many people put their assets in trusts or
have accounts with someone else that are not subject to
probate.
<ul> <li>Response: A fee waiver process for low-income</li> </ul>
people opening estates passed during the 2019
legislative session in order to help alleviate the
problem for people who actually have low income.
MVLS has a similar process where they first certify
the person is low-income in order to alleviate some
of the expenses (publication, etc).
Comment from Committee member:

			<ul> <li>○ If the small estate fee is not going to be abolished, there should be one or two flat fees to make the process easier.</li> <li>○ Make transferring motor vehicles easier without requiring people to go through the probate process.</li> <li>○ Allow attorneys to get paid for working on small estates in the same manner as regular estates.</li> <li>➤ Response: Attorneys are allowed to receive payment. They just need to petition and state the work that they've done.</li> <li>● Another issue raised: converting regular estates to small estates after the estate has already been opened. Currently, the rules state that a regular estate can be converted to a small estate if an account has not yet been filed.</li> <li>○ Proposed solution: Amend rules to reflect that a regular estate can be converted to a small estate after the filing of a first account.</li> <li>● About 30,000 Estates are opened a year and about two-thirds of them are small states (varies by jurisdiction). Byron will send information to the Committee.</li> <li>Due to time, Juliana asked the Committee members to continue this discussion during the Community Outreach subcommittee's meeting next Tuesday at 9am.</li> </ul>
5.	Community Outreach Subcommittee Update	5 minutes - JB, BG	Juliana moved this part of the agenda to the next full Committee meeting.
6.	Update from liaison to Pro Bono and Reduced Fee Legal Services Committee	5 minutes - AD	Juliana introduced Angus Derbyshire who is the liaison to the Pro Bono and Low-Bono Committee. Juliana asked Angus to send an email to the Committee members and describe that Committee's consideration of potential proposals for CARES Act Funding to support the work of pro bono and reduced fee legal services. Juliana asked the members to respond to Angus's email.
7.	Public Comment Session	5 minutes - JB	Juliana invited the individuals who are on the call but not on the Committee to provide comments on today's discussion *No additional comments were made by non-committee members.

8.	<b>Set Next Meeting Time and Date and</b>	5 minutes - JB	Juliana thanked everyone for joining and stated that the next full-
	Adjourn		committee meeting would be two weeks from today at 9am.

#### **Guide:**

JB = Julie Bell, Co-Chair

DC = Danielle Cruttenden, Co-Chair

PB = Paul Ballard, Resource Development Subcommittee Facilitator

JY = Josie Yuzuik, Community Outreach Subcommittee Facilitator

BG = Brenda Gruss, Liaison to Public Awareness and Community Engagement Committee

AD = Angus Derbyshire, Liaison to Pro Bono and Reduced Fee Legal Services Committee